



# ARCADIA LOCAL SCHOOL DISTRICT HANCOCK COUNTY JUNE 30, 2022

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#### INDEPENDENT AUDITOR'S REPORT

Arcadia Local School District Hancock County 19033 State Route 12 Arcadia. Ohio 44804-9714

To the Board of Education:

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Arcadia Local School District, Hancock County, Ohio (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Arcadia Local School District, Hancock County, Ohio as of June 30, 2022, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter

As discussed in Note 22 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. Our opinion is not modified with respect to this matter.

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#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the District's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Arcadia Local School District Hancock County Independent Auditor's Report Page 3

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 16, 2023, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

March 16, 2023

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The discussion and analysis of Arcadia Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the School District's financial performance.

#### **Highlights**

Highlights for fiscal year 2022 are as follows:

In total, net position increased \$1,921,842, or 50 percent.

General revenues accounted for 81 percent of total revenues (75 percent in the prior fiscal year) and reflect the School District's dependence on property taxes, income taxes, and unrestricted state entitlements.

# **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand Arcadia Local School District as a financial whole, or as an entire operating entity.

The statement of net position and the statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds, with all other nonmajor funds presented in total in a single column. For Arcadia Local School District, the General Fund is the only significant fund.

#### Reporting the School District as a Whole

The statement of net position and the statement of activities reflect how the School District did financially during fiscal year 2022. These statements include all assets and liabilities using the accrual basis of accounting similar to that which is used by most private-sector companies. This basis of accounting considers all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether the financial position of the School District as a whole has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net position and the statement of activities, all of the School District's activities are presented as governmental activities and include instruction, support services, non-instructional services, and extracurricular activities.

# Reporting the School District's Most Significant Funds

Fund financial statements provide detailed information about the School District's major funds. While the School District uses many funds to account for its financial transactions, the fund financial statements focus on the School District's most significant funds. The School District's only major fund is the General Fund.

Governmental Funds - All of the School District's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal year end for spending in future periods. These funds are reported using modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the School District's programs. These funds use the accrual basis of accounting.

#### The School District as a Whole

Table 1 provides a summary of the School District's net position for fiscal year 2022 and fiscal year 2021.

Table 1 Net Position

	Governmental Activities			
-	2022	2021	Change	
Assets:				
Current and Other Assets	\$11,127,566	\$10,526,534	\$601,032	
Net OPEB Asset	536,899	442,218	94,681	
Capital Assets, Net	6,215,173	6,274,528	(59,355)	
Total Assets	17,879,638	17,243,280	636,358	
<u>Deferred Outflows of Resources</u>				
Pension	1,836,825	1,540,960	295,865	
OPEB	315,479	320,509	(5,030)	
Total Deferred Outflows of Resources	2,152,304	1,861,469	290,835	
_			(continued)	

Table 1 Net Position (continued)

	Governmental Activities			
•	2022	2021	Change	
<u>Liabilities</u>				
Current and Other Liabilities	\$830,209	\$853,358	\$23,149	
Long-Term Liabilities:				
Net Pension Liabilities	4,468,178	8,117,228	3,649,050	
Net OPEB Liabilities	640,104	691,932	51,828	
Other Liabilties	390,588	384,542	(6,046)	
Total Liabilties	6,329,079	10,047,060	3,717,981	
Deferred Inflows of Resources				
Pension	\$3,380,419	\$125,719	(\$3,254,700)	
OPEB	3,547,251	878,055	(2,669,196)	
Other Amounts	988,366	4,188,930	3,200,564	
Total Deferred Inflows of Resources	7,916,036	5,192,704	(2,723,332)	
Net Position				
Net Investement in Capital Assets	6,215,173	6,183,119	32,054	
Restricted	338,119	325,254	12,865	
Unrestricted (Deficit)	(766,465)	(2,643,388)	1,876,923	
Total Net Position (Deficit)	\$5,786,827	\$3,864,985	\$1,921,842	

The net pension liability and net OPEB liability (asset) reported by the School District at June 30, 2022, are reported pursuant to Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions" and GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", respectively. For reasons discussed below, end users of these financial statements will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability (asset) to the reported net position and subtracting deferred outflows related to pension and OPEB.

GASB standards are national standards and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB Statement No. 27) and postemployment benefits (GASB Statement No. 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension or net OPEB liability. GASB Statements No. 68 and No. 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and State law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB Statements No. 68 and No. 75 require the net pension liability and the net OPEB liability (asset) to equal the School District's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange", that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contribution to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or in the case of compensated absences (i.e. vacation and sick leave) are satisfied through paid time off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the School District. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statements No. 68 and No. 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in the net pension liability and the net OPEB liability (asset), respectively, not accounted for as deferred outflows/inflows.

Pension/OPEB related changes noted in the above table reflect an overall increase in deferred outflows and deferred inflows. The increase in the net OPEB asset and the decrease in the net pension liability and net OPEB liability represents the School District's proportionate share of the unfunded benefits. As indicated previously, changes in pension benefits, contribution rates, return on investments, and actuarial assumptions all affect the balance of the net pension liability.

The increase in current and other assets was primarily due to an increase in cash and cash equivalents generated by the General Fund. Additionally, income taxes receivable continues to increase as pandemic recovery continues. There was not a significant change in current and other liabilities and the substantial decrease in long-term liabilities is a result of the decrease in net pension liability from the prior fiscal year as stated above.

Table 2 reflects the change in net position for fiscal year 2022 and fiscal year 2021.

Table 2 Change in Net Position

	Governmental Activities			
	2022	2021	Change	
Revenues:				
Program Revenues				
Charges for Services	\$532,308	\$1,533,340	(\$1,001,032)	
Operating Grants and Contributions	1,489,403	890,735	598,668	
Capital Grants and Contributions	45,000	20,307	24,693	
Total Program Revenues	2,066,711	2,444,382	(377,671)	
General Revenues				
Property Taxes Levied for General Purposes	4,488,763	3,810,410	678,353	
Income Taxes Levied for General Purposes	1,165,070	1,142,989	22,081	
Grants and Entitlements	3,004,834	2,304,519	700,315	
Interest	(63,514)	10,838	(74,352)	
Gifts and Donations	27,754	29,057	(1,303)	
Miscellaneous	69,129	115,800	(46,671)	
Total General Revenues	8,692,036	7,413,613	1,278,423	
Total Revenues	\$10,758,747	\$9,857,995	\$900,752	
Expenses:				
Instruction:				
Regular	3,089,683	3,987,615	897,932	
Special	812,008	923,297	111,289	
Vocational	347,375	377,817	30,442	
Support Services:				
Pupils	503,229	526,515	23,286	
Instructional Staff	343,856	287,746	(56,110)	
Board of Education	143,719	21,182	(122,537)	
Administration	620,847	691,221	70,374	
Fiscal	298,123	328,722	30,599	
Operation and Maintenance of Plant	1,362,755	1,076,023	(286,732)	
Pupil Transportation	426,371	441,257	14,886	
Central	4,500	4,503	3	
Non-Instructional Services	407,414	358,968	(48,446)	
Extracurricular Activities	477,025	365,642	(111,383)	
Total Expenses	8,836,905	9,390,508	553,603	
Increase in Net Position	1,921,842	467,487	1,454,355	
Net Position at Beginning of Year	3,864,985	3,397,498	467,487	
Net Position at End of Year	\$5,786,827	\$3,864,985	\$1,921,842	

Total revenues increased approximately 9 percent from the prior fiscal year. For program revenues, there was an overall decrease of about 15 percent. The significant decrease in charges for services resulted from a change in the state funding formula that pays districts directly for the students they serve. The increase in operating grants and contributions was due to the receipt of Elementary and Secondary School Emergency Relief (ESSER) funding. For general revenues, the most significant increases was for property tax revenue (collection based on increased property values) and grant and entitlements increased as a result of receiving direct foundation funding for all students served by the School District with the new school funding formula. The decrease in interest revenue was due to low interest rates and a reduction in the market value of investments.

The decrease in expenses was 6 percent. There was a significant decrease in pension expense realized; however, this was partially offset by the increased expenses that were related to the ESSER funding received during the fiscal year.

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted state entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Total Cost of Services Net Cost of	
	2022	2021	2022	2021
Expenses:				
Instruction:				
Regular	\$3,089,683	\$3,987,615	\$2,948,427	\$2,724,065
Special	812,008	923,297	372,344	609,186
Vocational	347,375	377,817	291,024	340,620
Support Services:				
Pupils	\$503,229	526,515	354,496	290,667
Instructional Staff	343,856	287,746	338,456	287,746
Board of Education	143,719	21,182	36,929	21,182
Administration	620,847	691,221	620,847	691,221
Fiscal	298,123	328,722	298,123	325,222
Operation and Maintenance of Plant	1,362,755	1,076,023	1,017,982	985,957
Pupil Transportation	426,371	441,257	350,964	420,950
Central	4,500	4,503	4,500	4,503
Non-Instructional Services	407,414	358,968	(106,700)	21,507
Extracurricular Activities	477,025	365,642	242,802	223,300
Total Expenses	\$8,836,905	\$9,390,508	\$6,770,194	\$6,946,126

With the substantial contribution of general revenues for funding the School District's activities, only a limited number of activities are affected by program revenues. Instruction costs are partially offset by tuition and fees and grants restricted for various instruction purposes. Non-instructional services costs are supported by cafeteria sales, state and federal subsidies, and donated commodities for food service operations and extracurricular activities costs are supported by music and athletic fees, ticket sales, and gate receipts at musical and athletic events. Support services costs are largely supported by ESSER funding.

#### The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting.

The General Fund had a 2 percent decrease in fund balance. Both revenues and expenditures decreased similarly, allowing revenues to exceed expenditures; however, the General Fund made a transfer of \$500,000 to other governmental funds to pay for capital projects in the future.

#### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During fiscal year 2022 the School District amended its General Fund budget as needed. For revenues, the change from the original budget to the final budget occurred in property taxes (original collection was assumed higher at the beginning of year). The change from final budget to actual revenue was not significant. For expenditures, there was little change from the original budget to the final budget. Final expenditures were 18 percent less than the final budget due to conservative budgeting.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2022, the School District had \$6,215,173 invested in capital assets (net of accumulated depreciation). Additions during the fiscal year included fencing, computers, a mower, athletic equipment, and a new bus. Disposals included parking lot improvements that were eliminated and miscellaneous equipment. For further information regarding the School District's capital assets, refer to Note 9 to the basic financial statements.

#### Debt

For fiscal year 2022, long-term obligations consisted of the net pension/OPEB liability and compensated absences. For further information regarding the School District's long-term obligations, refer to Note 16 to the basic financial statements.

# **Current Issues**

Currently, the School District has three levies in place. In May 2019, the voters renewed a five-year 1 percent income tax levy to raise approximately \$985,000 annually. In March 2020, voters approved a four-year emergency levy which generates approximately \$440,000 annually. In May 2021, the voters renewed a four-year emergency levy that generates approximately \$305,000 annually. All three levies are used to maintain general operating expenditures incurred by the School District.

The School District accepts open enrollment of students from other school districts. During the 2021/2022 school year, one hundred eighty students from other school districts attended Arcadia Local School District under the open enrollment program while only fifty-seven students left the School District to attend other schools.

# **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to reflect the School District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Angie Spridgeon, Treasurer, Arcadia Local School District, 19033 State Route 12, Arcadia, Ohio 44804.

# Arcadia Local School District Statement of Net Position June 30, 2022

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$5,955,041
Accounts Receivable	16,965
Accrued Interest Receivable	7,616
Intergovernmental Receivable	50,362
Prepaid Items	4,144
Inventory Held for Resale	3,076
Materials and Supplies Inventory	15,766
Income Taxes Receivable	545,756
Property Taxes Receivable	4,528,840
Net OPEB Asset	536,899
Nondepreciable Capital Assets	288,330
Depreciable Capital Assets, Net	5,926,843
Total Assets	17,879,638
D. C 1 O. 49	
<u>Deferred Outflows of Resources:</u> Pension	1 926 925
OPEB	1,836,825
OFEB	315,479
Total Deferred Outflows of Resources	2,152,304
<u>Liabilities:</u>	
Accounts Payable	58,921
Accrued Wages and Benefits Payable	610,391
Matured Compensated Absences Payable	9,229
Unearned Revenue	10,250
Intergovernmental Payable	141,418
Long-Term Liabilities:	
Due Within OneYear	3,479
Due in More Than One Year	
Net Pension Liability	4,468,178
Net OPEB Liability	640,104
Other Amounts	387,109
Total Liabilities	6,329,079
Deferred Inflows of Resources:	
Property Taxes	3,380,419
Pension	3,547,251
OPEB	988,366
Total Deferred Inflows of Resources	7,916,036
Net Position:	
Net Investment in Capital Assets	6,215,173
Restricted For:	
Other Purposes	338,119
Unrestricted (Deficit)	(766,465)
Total Net Position	\$5,786,827

#### Arcadia Local School District Statement of Activities For the Fiscal Year Ended June 30, 2022

		Program Revenues				
	Expenses	Charges for Services	Operating Grants, Contributions, and Interest	Capital Grants and Contributions		
Governmental Activities:						
Instruction:						
Regular	\$3,089,683	\$35,119	\$106,137	\$0		
Special	812,008	221,577	218,087	0		
Vocational	347,375	0	56,351	0		
Support Services:						
Pupils	503,229	0	148,733	0		
Instructional Staff	343,856	0	5,400	0		
Board of Education	143,719	0	106,790	0		
Administration	620,847	0	0	0		
Fiscal	298,123	0	0	0		
Operation and Maintenance of Plant	1,362,755	0	344,773	0		
Pupil Transportation	426,371	0	30,407	45,000		
Central	4,500	0	0	0		
Non-Instructional Services	407,414	66,298	447,816	0		
Extracurricular Activities	477,025	209,314	24,909	0		
Total Governmental Activities	\$8,836,905	\$532,308	\$1,489,403	\$45,000		

# General Revenues:

Property Taxes Levied for General Purposes
Income Taxes Levied for General Purposes
Grants and Entitlements not Restricted to Specific Programs
Interest
Gifts and Donations
Miscellaneous
Total General Revenues

Change in Net Position

Net Position Beginning of Year Net Position End of Year

# Net (Expense) Revenue and Change in Net Position

# Governmental Activities

(\$2,948,427) (372,344) (291,024) (354,496) (338,456) (36,929) (620,847) (298,123) (1,017,982) (350,964) (4,500) 106,700 (242,802) (6,770,194)

4,488,763 1,165,070 3,004,834 (63,514) 27,754 69,129 8,692,036

> 3,864,985 \$5,786,827

#### Arcadia Local School District Balance Sheet Governmental Funds June 30, 2022

			Total
		Other	Governmental
	General	Governmental	Funds
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$5,037,246	\$917,795	\$5,955,041
Accounts Receivable	16,860	105	16,965
Accrued Interest Receivable	7,616	0	7,616
Interfund Receivable	71,621	0	71,621
Intergovernmental Receivable	1,460	48,902	50,362
Prepaid Items	4,011	133	4,144
Inventory Held for Resale	0	3,076	3,076
Materials and Supplies Inventory	15,250	516	15,766
Income Taxes Receivable	545,756	0	545,756
Property Taxes Receivable	4,528,840	0	4,528,840
Total Assets	\$10,228,660	\$970,527	\$11,199,187
<u>Liabilities:</u>			
Accounts Payable	\$53,898	\$5,023	\$58,921
Accrued Wages and Benefits Payable	586,429	23,962	610,391
Matured Compensated Absences Payable	9,229	0	9,229
Interfund Payable	0	71,621	71,621
Unearned Revenue	0	10,250	10,250
Intergovernmental Payable	131,454	9,964	141,418
Total Liabilities	781,010	120,820	901,830
Deferred Inflows of Resources:	2 290 410	0	2 200 410
Property Taxes Unavailable Revenue	3,380,419		3,380,419
Total Deferred Inflows of Resources	1,061,120	105	1,061,225
Total Deferred inflows of Resources	4,441,539	105	4,441,644
Fund Balances:			
Nonspendable	19,261	649	19,910
Restricted	0	348,953	348,953
Committed	0	500,000	500,000
Assigned	2,227,938	0	2,227,938
Unassigned (Deficit)	2,758,912	0	2,758,912
Total Fund Balances	5,006,111	849,602	5,855,713
Total Liabilities, Deferred Inflows of		0.2,002	
Resources, and Fund Balances	\$10,228,660	\$970,527	\$11,199,187

# Arcadia Local School District Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2022

Total Governmental Fund Balances		\$5,855,713
Amounts reported for governmental activities on the statement of net position are different because of the fo	llowing:	
Capital assets used in governmental activities are not fir resources and, therefore, are not reported in the funds.	ancial	6,215,173
resources und, meretore, are not reported in the railes.		0,213,173
Other long-term assets are not available to pay for current	nt	
period expenditures and, therefore, are reported as		
unavailable revenue in the funds.	15.007	
Accounts Receivable Accrued Interest Receivable	15,907	
Income Taxes Receivable	4,636 60,167	
Delinquent Property Taxes Receivable	980,515	
Definiquent Property Tuxes Receivable	700,313	1,061,225
		1,001,220
Compensated absences are not due and payable in the cu	ırrent	
period and, therefore, are not reported in the funds.		(390,588)
The net OPEB asset, net pension liability, and net OPEB		
liability are not due and payable in the current period, the		
the asset, liability, and related deferred outflows/inflow	S	
are not reported in the governmental funds.  Net OPEB Asset	<i>526</i> 900	
Deferred Outflows - Pension	536,899 1,836,825	
Deferred Inflows - Pension	(3,547,251)	
Net Pension Liability	(4,468,178)	
Deferred Outflows - OPEB	315,479	
Deferred Inflows - OPEB	(988,366)	
OPEB Liability	(640,104)	
•		(6,954,696)
Net Position of Governmental Activities		\$5,786,827

# Arcadia Local School District Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2022

		Other	Total Governmental
	General	Governmental	Funds
Revenues:			
Property Taxes	\$3,527,445	\$0	\$3,527,445
Income Taxes	1,159,412	0	1,159,412
Intergovernmental	3,254,670	1,259,312	4,513,982
Interest	(62,666)	1,102	(61,564)
Tuition and Fees	254,615	0	254,615
Extracurricular Activities	809	208,505	209,314
Charges for Services	0	66,293	66,293
Gifts and Donations	27,754	24,153	51,907
Miscellaneous	69,118	11	69,129
Total Revenues	8,231,157	1,559,376	9,790,533
Expenditures: Current:			
Instruction:			
Regular	3,275,348	100,684	3,376,032
Special	807,678	36,033	843,711
Vocational	364,666	0	364,666
Support Services:			
Pupils	314,260	214,355	528,615
Instructional Staff	348,815	5,400	354,215
Board of Education	43,724	99,995	143,719
Administration	683,448	0	683,448
Fiscal	314,078	0	314,078
Operation and Maintenance of Plant	990,015	363,267	1,353,282
Pupil Transportation	420,426	48,742	469,168
Central	4,500	0	4,500
Non-Instructional Services	0	405,174	405,174
Extracurricular Activities	234,742	220,152	454,894
Capital Outlay	30,553	0	30,553
Total Expenditures	7,832,253	1,493,802	9,326,055
Excess of Revenues Over Expenditures	398,904	65,574	464,478
Other Financing Sources (Uses)			
Transfers In	0	500,000	500,000
Transfers Out	(500,000)	0	(500,000)
Total Other Financing Sources (Uses)	(500,000)	500,000	0
Changes in Fund Balances	(101,096)	565,574	464,478
Fund Balances Beginning of Year	5,107,207	284,028	5,391,235
Fund Balances End of Year	\$5,006,111	\$849,602	\$5,855,713

# Arcadia Local School District Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Fiscal Year Ended June 30, 2022

The book value of the capital assets is removed from the capital asset account on the statement of net position when disposed of resulting in a loss on disposal of capital assets on the statement of activities.  Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds.  Delinquent Property Taxes  Delinquent Property Taxes  Solutions  Income Taxes  Solutions  Interest  Charges for Services  Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not not reported as expenditures in governmental funds.  Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities.  Pension  OPEB  (23,2  (23,2  (23,2  (23,2  (23,2  (23,2  (23,2  (23,2  (23,2  (24)  (24)  (25,2  (25)  (26,0  (848)  (848)  (848)  (848)  (848)  (848)  (848)  (848)  (848)  (848)  (848)  (848)  (96,0  (96,0)  (96,0)  (97,18)  (97,18)  (98)	Changes in Fund Balances - Total Governmental Funds		\$464,478
the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeds capital outlay in the current fiscal year.  Capital Outlay - Nondepreciable Capital Assets 165,700  Depreciation (201,765)  The book value of the capital assets is removed from the capital asset account on the statement of net position when disposed of resulting in a loss on disposal of capital assets on the statement of activities. (23,2)  Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds.  Delinquent Property Taxes 961,318  Income Taxes 5,658  Interest (848)  Tuition and Fees 2,081  Charges for Services 55  Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not not reported as expenditures in governmental funds. (6,0)  Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities.  Pension (109,718)  OPEB (101,1)  Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these			
account on the statement of net position when disposed of resulting in a loss on disposal of capital assets on the statement of activities.  Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds.  Delinquent Property Taxes 961,318 Income Taxes 5,658 Interest (848) Tuition and Fees 2,081 Charges for Services 5  Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not not reported as expenditures in governmental funds.  Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities.  Pension (109,718) OPEB (101,11)  Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these	the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeds capital outlay in the current fiscal year. Capital Outlay - Nondepreciable Capital Assets	*	(36,065)
financial resources are not reported as revenues in governmental funds.  Delinquent Property Taxes 961,318 Income Taxes 5,658 Interest (848) Tuition and Fees 2,081 Charges for Services 5  Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not not reported as expenditures in governmental funds. (6,0)  Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities.  Pension (109,718) OPEB 8,604  (101,1)  Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these	account on the statement of net position when disposed of resulting in		(23,290)
require the use of current financial resources and, therefore, are not not reported as expenditures in governmental funds.  (6,0)  Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities.  Pension  OPEB  (109,718)  OPEB  (101,1)  Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these	financial resources are not reported as revenues in governmental funds.  Delinquent Property Taxes Income Taxes Interest Tuition and Fees	5,658 (848) 2,081	968,214
in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities.  Pension OPEB (109,718) OPEB 8,604  (101,1)  Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these	require the use of current financial resources and, therefore, are not		(6,046)
governmental funds, however, the statement of net position reports these	in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities.  Pension	'	(101,114)
Pension 633,101 OPEB 22,564 655,6	governmental funds, however, the statement of net position reports these amounts as deferred outflows.  Pension	· · · · · · · · · · · · · · · · · · ·	655,665
Change in Net Position of Governmental Activities \$1,921,8	Change in Net Position of Governmental Activities		\$1,921,842

# Arcadia Local School District Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual General Fund

For the Fiscal Year Ended June 30, 2022

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Over (Under)
Revenues:				
Property Taxes	\$4,336,829	\$3,568,804	\$3,605,328	\$36,524
Income Taxes	990,000	990,000	1,053,191	63,191
Intergovernmental	2,420,903	2,431,403	3,254,260	822,857
Interest	53,000	53,000	27,720	(25,280)
Tuition and Fees	1,305,000	1,305,000	254,329	(1,050,671)
Extracurricular Activities	1,500	2,500	809	(1,691)
Gifts and Donations	15,000	18,500	27,754	9,254
Miscellaneous	51,000	51,000	3,297	(47,703)
Total Revenues	9,173,232	8,420,207	8,226,688	(193,519)
Total Revenues	7,173,232	0,420,207	0,220,000	(1)3,31)
Expenditures: Current:				
Instruction:	2 070 471	4 115 400	2 201 002	022 406
Regular	3,878,471	4,115,489	3,291,993	823,496
Special	971,450	996,346	790,061	206,285
Vocational	449,612	461,135	363,404	97,731
Support Services:				
Pupils	379,465	389,190	307,006	82,184
Instructional Staff	436,206	447,385	353,781	93,604
Board of Education	51,327	52,643	47,703	4,940
Administration	833,816	855,185	676,453	178,732
Fiscal	373,935	383,519	319,582	63,937
Operation and Maintenance of Plant	1,187,172	1,217,597	1,119,159	98,438
Pupil Transportation	512,511	525,645	470,819	54,826
Central	5,568	5,711	4,500	1,211
Extracurricular Activities	290,207	302,645	230,490	72,155
Capital Outlay	167,260	171,546	146,140	25,406
Total Expenditures	9,537,000	9,924,036	8,121,091	1,802,945
1				
Excess of Revenues Over				
(Under) Expenditures	(363,768)	(1,503,829)	105,597	1,609,426
() <del></del>	(000,,00)	(1,000,000)		
Other Financing Sources (Uses):				
Refund of Prior Year Expenditures	0	0	64,741	64,741
Transfers Out	(504,500)	(504,500)	(500,000)	4,500
Total Other Financing Sources (Uses)	(504,500)	(504,500)	(435,259)	69,241
Total Other I maneing Sources (Oses)	(304,300)	(304,300)	(433,237)	07,241
Changes in Fund Balance	(868,268)	(2,008,329)	(329,662)	1,678,667
Fund Balance Beginning of Year	4,995,231	4,995,231	4,995,231	0
Prior Year Encumbrances Appropriated	229,535	229,535	229,535	0
Fund Balance End of Year	\$4,356,498	\$3,216,437	\$4,895,104	\$1,678,667
Tona Dalance Lina of Tom	Ψ 1,550,770	Ψυ,Δ10,Τυ	Ψ1,073,104	Ψ1,070,007

# Arcadia Local School District Statement of Change in Fiduciary Net Position Custodial Fund June 30, 2022

Additions: Charges Received for OHSAA	\$245
<u>Deductions:</u> Distributions on Behalf of OHSAA	\$245
Change in Net Position	0
Net Position Beginning of Year Net Position End of Year	0 \$0

#### Note 1 - Description of the School District and Reporting Entity

Arcadia Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state and federal guidelines.

The School District was established in 1937. The School District serves an area of approximately sixty-one square miles. It is located in Hancock and Seneca Counties. It is staffed by thirty-three classified employees, forty-three certified teaching personnel, and six administrative employees who provide services to five hundred forty-five students and other community members. The School District currently operates an elementary/middle/high school.

# Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Arcadia Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the School District. There are no component units of the Arcadia Local School District.

The School District participates in two jointly governed organizations and three insurance pools. These organizations are the Northwest Ohio Area Computer Services Cooperative, Hancock County Local Professional Development Committee, Schools of Ohio Risk Sharing Authority, Hancock County Schools Health Benefit Fund, and the Ohio School Boards Association Workers' Compensation Group Rating Plan. These organizations are presented in Notes 19 and 20 to the basic financial statements.

#### **Note 2 - Summary of Significant Accounting Policies**

The basic financial statements of Arcadia Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the School District's accounting policies.

# A. Basis of Presentation

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental activities (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). However, the School District has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants, contributions, and interest that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

#### Fund Financial Statements

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

# **B.** Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are reported in two categories, governmental and fiduciary.

#### Governmental Funds

Governmental funds are those through which most governmental functions of the School District are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The School District's major governmental fund is the General Fund.

General Fund - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report activities that are not required to be reported in a trust fund. The School District did not have any trust funds in fiscal year 2022. The School District's custodial fund is used to account for resources held on behalf of the Ohio High School Athletic Association.

#### C. Measurement Focus

# Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, fiduciary funds are accounted for using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of change in fiduciary net position which reports additions to and deductions from fiduciary funds.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting and the custodial fund uses the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, recording of deferred outflows and deferred inflows of resources, and in the presentation of expenses versus expenditures.

#### Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

#### Note 2 - Summary of Significant Accounting Policies (continued)

Nonexchange transactions, in which the School District receives value without directly giving equal value in return include property taxes, income taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from income taxes is recognized in the fiscal year in which the income is earned. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year end: property taxes available as an advance, income taxes, grants, interest, tuition, student fees, and charges for services.

# Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB and are explained in Notes 13 and 14.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represents an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, unavailable revenue, pension, and OPEB. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2022, but which were levied to finance year 2023 operations. This amount has been recorded as deferred inflow of resources on both the government-wide statement of net position and the government fund financial statements. Unavailable revenue is reported only on the governmental fund balance sheet and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes accrued interest, income taxes, delinquent property taxes, and other sources. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. For further detail on unavailable revenues refer to the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position and are explained in Notes 13 and 14 to the basic financial statements.

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

# Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# E. Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the alternative tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The alternative tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of budgetary control is at the fund level for all funds. Budgetary allocations at the function and object level within all funds are made by the School District Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources requested by the School District prior to fiscal year end.

The appropriations resolution is subject to amendment throughout the fiscal year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### F. Cash and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

During fiscal year 2022, the School District invested in mutual funds, negotiable certificates of deposit, commercial paper, and STAR Ohio. Investments are reported at fair value or amortized cost. Fair value is based on quoted market price or current share price. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but has adopted Governmental Accounting Standards Board (GASB) Statement No.79, "Certain External Investment Pools and Pool Participants". The School District measures the investment in STAR Ohio at net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice for deposits and withdrawals of \$100 million or more is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

The School District's commercial paper is measured at amortized cost as it is a highly liquid debt instrument with a remaining maturity at the time of purchase of less than one year.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Due to a decrease in the fair value of the School District's investments, the General Fund reported negative interest revenue in fiscal year 2022.

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

# **G.** Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2022, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

#### H. Inventory

Inventory is presented at cost on a first-in, first-out basis and is expended/expensed when used. Inventory consists of administrative supplies, custodial supplies, donated and purchased food, and workbooks.

#### I. Capital Assets

All of the School District's capital assets are general capital assets generally resulting from expenditures in governmental funds. These assets are reported in the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements.

# Note 2 - Summary of Significant Accounting Policies (continued)

All capital assets are capitalized at cost and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their acquisition value on the date donated. The School District maintains a capitalization threshold of one thousand dollars. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Useful Lives
Land Improvements	20 - 100 years
Buildings and Building Improvements	25 - 100 years
Furniture, Fixtures, and Equipment	5 - 60 years
Vehicles	15 - 30 years

#### J. Interfund Receivables/Payables

On fund financial statements, receivables and payables resulting from interfund loans and for services provided are classified as "Interfund Receivables/Payables". Interfund balances within governmental activities are eliminated on the statement of net position.

#### **K.** Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees after ten years of service.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund from which the employees who have accumulated unpaid leave are paid.

# Note 2 - Summary of Significant Accounting Policies (continued)

# L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that are paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### M. Net Position

Net position represents the difference between all other elements on the statement of financial position. Net investment in capital assets consists of capital assets net of accumulated depreciation. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes includes resources restricted for food service operations, music and athletic programs, and federal and state grants.

The School District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or are imposed by law through constitutional provisions.

<u>Committed</u> - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

Assigned - Amounts in the assigned classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. Assigned amounts represent intended uses established by the Board of Education. The Board of Education has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated. The Board of Education has also assigned fund balance to cover a gap between estimated resources and appropriations in the fiscal year 2022 budget. Certain resources have also been assigned for other educational activities and other miscellaneous purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

#### O. Pension/Postemployment Benefits

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pension/OPEB, pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans, and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

#### P. Interfund Activity

Internal allocation of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

#### Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# **Note 3 - Change in Accounting Principles**

For fiscal year 2022, the School District implemented Governmental Accounting Standards Board (GASB) Statement No.87, Leases and related guidance from GASB Implementation Guide No. 2019-3, Leases.

GASB Statement No. 87 enhance the relevance and consistency of information of the government's leasing activities. It establishes requirement for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lease is required to recognize a liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The School District did not have any contracts that met the GASB Statement No. 87 definition of a lease.

The School District also implemented GASB Implementation Guide No. 2021-1, GASB Statement No. 92, "Omnibus 2020," and GASB Statement No. 97, "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans". These changes were incorporated in the School District's fiscal year 2022 financial statements; however, there was no effect on beginning net position/fund balance.

For fiscal year 2022, the School District also implemented the Governmental Accounting Standards Board's (GASB) Statement No. 98, The Annual Comprehensive Financial Report. GASB 98 establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments.

For fiscal year 2022, the School District modified its approach related to the eligibility requirements of certain School District grants; however, there was no effect on beginning net position/fund balance.

# Note 4 - Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

# Note 4 - Budgetary Basis of Accounting (continued)

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed, or assigned fund balance (GAAP basis).

The adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund are as follows:

# Changes in Fund Balance

GAAP Basis	(\$101,096)
Increase (Decrease) Due To:	
Revenue Accruals:	
Accrued FY 2021, Received in	
Cash FY 2022	631,074
Accrued FY 2022, Not Yet	
Received in Cash	(658,993)
Expenditure Accruals:	
Accrued FY 2021, Paid in	
Cash FY 2022	(806,102)
Accrued FY 2022, Not Yet	
Paid in Cash	781,010
Cash Adjustments	
Unrecorded Activity 2021	19,286
Unrecorded Activity 2022	68,905
Prepaid Items	(423)
Materials and Supplies Inventory	(3,374)
Encumbrances Outstanding at	
Fiscal Year End (Budget Basis)	(259,949)
Budget Basis	(\$329,662)

# **Note 5 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

# **Note 5 - Deposits and Investments** (continued)

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio (if training requirements have been met);
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and

# Note 5 - Deposits and Investments (continued)

8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed two hundred seventy days in an amount not to exceed 40 percent of the interim monies available for investment at any one time (if training requirements have been met).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# **Investments**

As of June 30, 2022, the School District had the following investments:

M	Measurement	Matanita
Measurement/Investment	Amount	Maturity
Fair Value - Level One Inputs		
Mutual Funds	\$8,966	55 days
Fair Value - Level Two Inputs		
Negotiable Certificates of Deposit	249,995	9/12/2022
Negotiable Certificates of Deposit	69,007	9/19/2022
Negotiable Certificates of Deposit	48,029	9/27/2022
Negotiable Certificates of Deposit	248,216	2/13/2023
Negotiable Certificates of Deposit	198,410	4/10/2023
Negotiable Certificates of Deposit	241,660	4/17/2023
Negotiable Certificates of Deposit	233,065	6/6/2023
Negotiable Certificates of Deposit	24,727	8/21/2023
Negotiable Certificates of Deposit	84,690	3/13/2024
Negotiable Certificates of Deposit	101,377	4/10/2024
Negotiable Certificates of Deposit	238,005	4/15/2024
Negotiable Certificates of Deposit	236,440	6/3/2024
Negotiable Certificates of Deposit	148,404	6/5/2024
Negotiable Certificates of Deposit	129,652	9/24/2024
		(continued)

**Note 5 - Deposits and Investments** (continued)

	Measurement	
Measurement/Investment	Amount	Maturity
Amortized Cost		
Commercial Paper	\$99,538	9/12/2022
Commercial Paper	207,761	11/18/2022
Commercial Paper	236,503	12/27/2022
Net Asset Value Per Share		
Star Ohio	1,062,568	35.3 days
Total Investments	\$3,867,013	

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The mutual funds are measured at fair value using quoted market prices (Level 1 inputs). The School District's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data (Level 2 inputs).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy restricts the Treasurer from investing in any securities other than those identified in the Ohio Revised Code and that all investments must mature within five years from the date of investment unless they are matched to a specific obligation or debt of the School District.

The negotiable certificates of deposit are generally covered by FDIC insurance. The mutual funds carry a rating of Aaa by Moody's. The commercial paper carries a rating of P-1 by Moody's. STAR Ohio carries a rating of AAA by Standard and Poor's. The School District has no investment policy dealing with credit risk beyond the requirements of State statute. Ohio law requires that mutual funds must be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service, commercial paper must be rated in the highest category at the time of purchase by two nationally recognized standard rating services, and STAR Ohio must maintain the highest rating by at least one nationally recognized standard rating service.

The School District places no limit on the amount it may invest in any one issuer or investment type. The following table indicates the percentage of investments to the School District's total portfolio:

	Fair Value	Percentage of Portfolio
Negotiable Certificates of Deposit	\$2,251,677	58.2%
Commercial Paper	543,802	14.1

# Note 6 - Receivables

Receivables at June 30, 2022, consisted of accounts (student fees and billings for user charged services), accrued interest, interfund, intergovernmental, income taxes, and property taxes. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables, except income taxes and property taxes, are expected to be collected within one year. Income taxes and property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amount	
General Fund		
Medicaid	\$1,460	
Other Governmental Funds		
Elementary and Secondary School Emergency Relief Fund		
ESSER Grant	44,863	
IDEA Part B	4,039	
Total Other Governmental Funds	48,902	
Total Intergovernmental Receivables	\$50,362	

#### **Note 7 - Income Taxes**

The School District levies a voted tax of 1 percent for general operations on the income of residents and of estates. The tax was effective on January 1, 2005, and expired in 2019; however, in May 2019, voters renewed this levy for an additional five years ending in 2024. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

#### **Note 8 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

# Note 8 - Property Taxes (continued)

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2022 represent the collection of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed values as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2022 represent the collection of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2022 became a lien on December 31, 2020, were levied after April 1, 2021, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Hancock and Seneca Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the counties by June 30, 2022, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents real and public utility property taxes which were measurable as of June 30, 2022, and for which there was an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations and are reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources - property taxes.

The amount available as an advance at June 30, 2022, was \$167,906 in the General Fund. The amount available as an advance at June 30, 2021, was \$245,789 in the General Fund.

Collectible delinquent property taxes have been recorded as a receivable and revenue on an accrual basis. On a modified accrual basis, the revenue has been recorded as deferred inflows of resources - unavailable revenue.

# Note 8 - Property Taxes (continued)

The assessed values upon which fiscal year 2022 taxes were collected are:

	2021 Second- Half Collections		2022 F Half Coll	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$85,570,710	46.42%	\$86,659,850	46.99%
Industrial/Commercial	7,468,980	4.05	7,620,970	4.13
Public Utility	91,307,940	49.53	90,138,520	48.88
Total Assessed Value	\$184,347,630	100%	\$184,419,340	100%
Tax rate per \$1,000 of assessed valuation	\$26.95		\$27.15	

# Note 9 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

	Balance at 6/30/21	Additions	Reductions	Balance at 6/30/22
Governmental Activities				
Nondepreciable Capital Assets				
Land	\$288,330	\$0	\$0	\$288,330
Depreciable Capital Assets				
Land Improvements	1,661,486	5,575	(24,555)	1,642,506
Buildings and Building				
Improvements	4,199,724	0	0	4,199,724
Furniture, Fixtures, and Equipment	1,101,269	94,031	(29,062)	1,166,238
Vehicles	989,820	66,094	0	1,055,914
Total Depreciable Capital Assets	7,952,299	165,700	(53,617)	8,064,382
Less Accumulated Depreciation			· · · · · · · · · · · · · · · · · · ·	
Land Improvements	(123,408)	(37,456)	11,254	(149,610)
Buildings and Building				
Improvements	(788,814)	(57,957)	0	(846,771)
Furniture, Fixtures, and Equipment	(713,777)	(56,846)	19,073	(751,550)
Vehicles	(340,102)	(49,506)	0	(389,608)
Total Accumulated Depreciation	(1,966,101)	(201,765)	30,327	(2,137,539)
Depreciable Capital Assets, Net	5,986,198	(36,065)	(23,290)	5,926,843
Governmental Activities			· · · · ·	
Capital Assets, Net	\$6,274,528	(\$36,065)	(\$23,290)	\$6,215,173

# Note 9 - Capital Assets (continued)

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$46,930
Special	240
Vocational	862
Support Services:	
Pupils	93
Instructional Staff	200
Administration	2,327
Fiscal	678
Operation and Maintenance of Plant	60,201
Pupil Transportation	51,354
Non-Instructional Services	7,004
Extracurricular Activities	31,876
Total Depreciation Expense	\$201,765

#### **Note 10 - Interfund Activity**

At June 30, 2022, the General Fund had an interfund receivable, in the amount of \$71,621, from other governmental funds for short-term loans made to those funds. All amounts are expected to be repaid within one year.

#### Note 11 - Risk Management

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the School District contracted for the following insurance coverage:

Coverage provided through Schools of Ohio Risk Sharing Authority is as follows:

Building and Contents	\$25,899,241
General School District Liability	
Per Occurrence	15,000,000
Aggregate	17,000,000
Automobile Liability	15,000,000
Excess Liability	10,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from the prior fiscal year.

For fiscal year 2022, the School District participated in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool. Each participant enters into an individual agreement with the SORSA for insurance coverage and pays annual premiums to the SORSA based on the types and limits of coverage and deductibles selected by the participant.

# Note 11 - Risk Management (continued)

The School District participates in the Hancock County Schools Health Benefit Fund (Fund), a public entity shared risk pool consisting of seven local school districts, the Hancock County Educational Service Center, and the Blanchard Valley Board of Developmental Disabilities. The School District pays monthly premiums to the Fund for employee medical, dental, and life insurance benefits. The Fund is responsible for the management and operations of the program. Upon withdrawal from the Fund, a participant is responsible for the payment of all Fund liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

For fiscal year 2022, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to participants that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control, and actuarial services to the GRP.

# **Note 12 - Other Purchase Commitments**

At fiscal year end, the amount of significant encumbrances expected to be honored upon performance by the vendor in fiscal year 2023 are as follows:

General Fund	\$259,949
Other Governmental Funds	66,982
Total	\$326,931

# **Note 13 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### **Net Pension Liability/Net OPEB Liability (Asset)**

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions, between an employer and its employees, of salaries and benefits for employee services. Pensions/OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that have already occurred.

# Note 13 - Defined Benefit Pension Plans (continued)

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables including estimated average life expectancies, earnings on investments, cost of living adjustments, and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the School District's obligation for these liabilities to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation, including pension and OPEB.

GASB Statements No. 68 and No. 75 assume the liability is solely the obligation of the employer because (1) they benefit from employee services and (2) State statute requires all funding to come from the employers. All pension contributions to date have come solely from the employer (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contribution to provide for OPEB benefits. In addition, health care plan enrollees pay a portion of the health care cost in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within thirty years. If the amortization period exceeds thirty years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a net OPEB asset or long-term net pension/OPEB liability on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the fiscal year is included as an intergovernmental payable on both the accrual and modified accrual basis of accounting. The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description - School District nonteaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. The report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under employers/audit resources.

#### Note 13 - Defined Benefit Pension Plans (continued)

Age and service requirements for retirement are as follows.

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over thirty years. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three year COLA suspension is in effect for all benefit recipients for 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W not to exceed 2.5 percent and with a floor of 0 percent. The Retirement Board approved a .5 percent cost of living adjustment for eligible retirees and beneficiaries for calendar year 2021.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contributions to the Health Care Fund.

The School District's contractually required contribution to SERS was \$171,183 for fiscal year 2022. Of this amount, \$31,311 is reported as an intergovernmental payable.

# Note 13 - Defined Benefit Pension Plans (continued)

# Plan Description - State Teachers Retirement System (STRS)

Plan Description - School District licensed teachers and other certified faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a publicly available stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. The report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit Plan (DBP), a Defined Contribution Plan (DCP), and a Combined Plan (CP). Benefits are established by Ohio Revised Code Chapter 3307.

The DBP offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients base benefit and past cost of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age sixty-five or thirty-five years of service credit and at least age sixty. Eligibility changes for DBP members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age sixty or thirty years of service credit at any age.

The DCP allows members to place all of their member contributions and 9.53 percent of the 14 percent employer contribution into an investment account. Investment allocation decisions are determined by the member among the various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer contribution rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age fifty and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The CP offers features of both the DBP and the DCP. In the CP, 12 percent of the 14 percent member rate is deposited into the member's DCP account and the remaining 2 percent is applied to the DBP. Member contributions to the DCP are allocated among investment choices by the member and contributions to the DBP from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DBP. The defined benefit portion of the CP payment is payable to a member on or after age sixty with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

# Note 13 - Defined Benefit Pension Plans (continued)

New members who choose the DCP or CP will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's CP account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

A DBP or CP member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DCP who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DCP dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2022, the employer and employee rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$461,918 for fiscal year 2022. Of this amount. \$67,040 is reported as an intergovernmental payable.

# <u>Pension Liability, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense.

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Prior Measurement Date	0.03067590%	0.025161790%	
Current Measurement Date	0.03285650%	0.025464528%	
Change in Proportionate Share	0.00218060%	0.000302738%	
Proportionate Share of the Net			
Pension Liability	\$1,212,310	\$3,255,868	\$4,468,178
Pension Expense	\$52,631	\$57,087	\$109,718

# Note 13 - Defined Benefit Pension Plans (continued)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences Between Expected and			
Actual Experience	\$117	\$100,591	\$100,708
Changes of Assumptions	25,528	903,236	928,764
Changes in Proportionate Share and			
Difference Between School District Contributions			
and Proportionate Share of Contributions	84,330	89,922	174,252
School District Contributions Subsequent to the			
Measurement Date	171,183	461,918	633,101
Total Deferred Outflows of Resources	\$281,158	\$1,555,667	\$1,836,825
Deferred Inflows of Resources			
Differences Between Expected and			
Actual Experience	\$31,440	\$20,408	\$51,848
Net Difference Between Projected and	. ,	. ,	. ,
Actual Earnings on Pension Plan Investments	624,375	2,805,936	3,430,311
Changes in Proportionate Share and	,		, ,
Difference Between School District Contributions			
and Proportionate Share of Contributions	0	65,092	65,092
Total Deferred Inflows of Resources	\$655,815	\$2,891,436	\$3,547,251

\$633,101 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized as pension expense as follows.

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	(\$96,329)	(\$434,801)	(\$531,130)
2024	(109,413)	(380,068)	(489,481)
2025	(148,454)	(434,223)	(582,677)
2026	(191,644)	(548,595)	(740,239)
Total	(\$545,840)	(\$1,797,687)	(\$2,343,527)

# Note 13 - Defined Benefit Pension Plans (continued)

# **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67 as part of the annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation prepared as of June 30, 2021, compared with June 30, 2020, are presented below.

	June 30, 2021	June 30, 2020
Inflation	2.4 percent	3 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.5 percent to 18.2 percent
COLA or Ad Hoc COLA	2 percent, on or after	2.5 percent
	April 1, 2018, COLAs for future	
	retirees will be delayed for three	
	years following commencement	
Investment Rate of Return	7 percent net of	7.5 percent net of investment
	System expenses	expense, including inflation
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
	(Level Percent of Payroll)	(Level Percent of Payroll)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward one year and adjusted 94.2 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

# Note 13 - Defined Benefit Pension Plans (continued)

Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projections and a five year set back for both males and females. Mortality among service retired members and beneficiaries was based on the RP-2014 Blue Collar Mortality Table with fully generational projections with Scale BB; 120 percent of male rates and 110 percent of female rates. Mortality among disabled members was based on the RP-2000 Disabled Mortality Table; 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the pension plan investments has been determined using a building-block approach and assumes a time horizon as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	100.00 %	

Discount Rate - The total pension liability for 2021 was calculated using the discount rate of 7 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 7 percent as well as what the plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6 percent) or one percentage point higher (8 percent) than the current rate.

# Note 13 - Defined Benefit Pension Plans (continued)

	Current		
	1% Decrease Discount Rate 1% In		1% Increase
	(6%)	(7%)	(8%)
School District's Proportionate Share			
of the Net Pension Liability	\$2,016,985	\$1,212,310	\$533,691

# **Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2021, actuarial valuation compared to those used in the June 30, 2020, actuarial valuation are presented below.

_	June 30, 2021	June 30, 2020
Inflation	2.5 percent	2.5 percent
Projected salary increases	12.5 percent at age 20 to	12.5 percent at age 20 to
	2.5 percent at age 65	2.5 percent at age 65
Investment Rate of Return	7 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7 percent	7.45 percent
Payroll Increases	3 percent	3 percent
Cost-of-Living Adjustments (COLA)	0 percent	0 percent

Postretirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. Postretirement disabled mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016. Preretirement mortality rates were based on the RP-2014 Employee Mortality Table, projected forward generationally using Mortality Improvement Scale MP-2016.

Actuarial assumptions used in the July 1, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows.

# Note 13 - Defined Benefit Pension Plans (continued)

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00%	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was 7 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7 percent as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6 percent) or one percentage point higher (8 percent) than the current rate.

	Current		
	1% Decrease Discount Rate 1% Incre		1% Increase
	(6%)	(7%)	(8%)
County's Proportionate Share			
of the Net Pension Liability	\$6,097,024	\$3,255,868	\$855,099

# Note 13 - Defined Benefit Pension Plans (continued)

Changes Between the Measurement Date and the Reporting date - In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time three percent cost-of-living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age sixty requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown.

#### **Note 14 - Defined Benefit OPEB Plans**

See Note 13 for a description of the net OPEB liability (asset).

# **School Employees Retirement System (SERS)**

Plan Description - The School District contributes to the SERS Health Care Fund administered by SERS for nonteaching retirees and their beneficiaries. For GASB Statement No. 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. The SERS Health Care Plan provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need ten years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of sixtyfive and, therefore, enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by State statute. The financial report of the Plan is included in the SERS Annual Financial Report which can be obtained by visiting the SERS website at www.ohsers.org under employers/audit resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). The SERS Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

# Note 14 - Defined Benefit OPEB Plans (continued)

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, prorated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. State statute provides that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$22,564.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, is the amount assigned to the Health Care Fund. The School District's contribution to SERS for health care was \$22,564 for fiscal year 2022. Of this amount, \$22,564 is reported as an intergovernmental payable.

# **State Teachers Retirement System (STRS)**

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing health care plan for eligible retirees who participated in the defined benefit and combined pension plans offered by STRS. Ohio law authorizes STRS to offer the plan. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the STRS financial report which can be obtained by visiting the STRS website at www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the health care plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the health care plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to postemployment health care.

# OPEB Liability (Asset), OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense.

Note 14 - Defined Benefit OPEB Plans (continued)

	SERS	STRS	Total
Proportion of the Net OPEB Liability:			_
Prior Measurement Date	0.03183740%	0.025161790%	
Current Measurement Date	0.03382180%	0.025464528%	
Change in Proportionate Share	0.00198440%	0.000302738%	
Proportionate Share of the:			
Net OPEB Liability	\$640,104	\$0	\$640,104
Net OPEB Asset	\$0	\$536,899	\$536,899
OPEB Expense	\$18,881	(\$27,485)	(\$8,604)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

SERS	STRS	Total
\$6,823	\$19,117	\$25,940
100,417	34,295	134,712
107,243	25,020	132,263
22,564	0	22,564
\$237,047	\$78,432	\$315,479
\$318,802	\$98,369	\$417,171
87,657	320,299	407,956
13,907	148,819	162,726
0	513	513
\$420,366	\$568,000	\$988,366
	\$6,823 100,417 107,243 22,564 \$237,047 \$318,802 87,657 13,907	\$6,823 \$19,117 100,417 34,295 107,243 25,020 22,564 0 \$237,047 \$78,432 \$318,802 \$98,369 87,657 320,299 13,907 148,819 0 513

\$22,564 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or increase in the net OPEB asset in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows.

Note 14 - Defined Benefit OPEB Plans (continued)

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	(\$46,330)	(\$136,634)	(\$182,964)
2024	(46,427)	(132,908)	(179,335)
2025	(47,514)	(137,385)	(184,899)
2026	(41,811)	(61,943)	(103,754)
2027	(19,165)	(21,213)	(40,378)
2028	(4,636)	515	(4,121)
Total	(\$205,883)	(\$489,568)	(\$695,451)

# **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74 as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

# Note 14 - Defined Benefit OPEB Plans (continued)

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, compared with June 30, 2020, are presented below.

	June 30, 2021	June 30, 2020
Inflation	2.4 percent	3 percent
Future Salary Increases, including inflation Wage Increases	3.25 percent to 13.58 percent	3.5 percent to 18.2 percent
Investment Rate of Return	7 percent net of investment expense, including inflation	7.5 percent net of investment expense, including inflation
Municipal Bond Index Rate:		
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate,		
net of plan investment expense,		
including price inflation		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption		
Medicare	5.125 to 4.4 percent	5.25 to 4.75 percent
Pre-Medicare	6.75 to 4.4 percent	7 to 4.75 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward one year and adjusted 94.20 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward one year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projections with Scale BB; 120 percent of male rates and 110 percent of female rates and the RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates, set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

# Note 14 - Defined Benefit OPEB Plans (continued)

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five year experience study. The most recent study covers fiscal years 2015 through 2020 and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a ten year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS Health Care Plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2021, was 2.27 percent. The discount rate used to measure the total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the retirement system at the State statute contribution rate of 1.5 percent of projected covered employee payroll each year which includes a 1.5 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rates. The following table presents the net OPEB liability of SERS and what SERS' net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.27 percent) or one percentage point higher (3.27 percent) than the current discount rate (2.27 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are one percentage point lower (5.75 percent decreasing to 3.4 percent) and one percentage point higher (7.75 percent decreasing to 5.4 percent) than the current rate.

# Note 14 - Defined Benefit OPEB Plans (continued)

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
School District's Proportionate Sharof the Net OPEB Liability	\$793,168	\$640,104	\$517,828
	1% Decrease (5.75% Decreasing to 3.4%)	Current Trend Rate (6.75% Decreasing to 4.4%)	1% Increase (7.75% Decreasing to 5.4%)
School District's Proportionate Share of the Net OPEB Liability	\$492,829	\$640,104	\$836,822

# **Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2021, actuarial valuation and the June 30, 2020 actuarial valuation are presented below.

	June 30, 2021	June 30, 2020
Projected salary increases	12.5 percent at age 20 to	12.5 percent at age 20 to
	2.5 percent at age 65	2.5 percent at age 65
Investment Rate of Return	7 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7 percent	7.45 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	5 percent initial, 4 percent ultimate	5 percent initial, 4 percent ultimate
Medicare	-16.18 percent initial, 4 percent ultimate	-6.69 percent initial, 4 percent ultimate
Prescription Drug		
Pre-Medicare	6.50 percent initial, 4 percent ultimate	6.50 percent initial, 4 percent ultimate
Medicare	29.98 initial, 4 percent ultimate	11.87 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees, the mortality rates were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. For disabled retirees, mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016.

# Note 14 - Defined Benefit OPEB Plans (continued)

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

The non Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in calendar year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

The STRS Health Care Plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

Discount Rate - The discount rate used to measure the total OPEB liability was 7 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the Health Care Fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care plan investments of 7 percent was used to measure the total OPEB liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and the Health Care Cost Trend Rates - The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7 percent as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6 percent) or one percentage point higher (8 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease (6%)	Discount Rate (7%)	1% Increase (8%)
School District's Proportionate Share of the Net OPEB Asset	\$453,060	\$536,899	\$606,934
		Current	
	1% Decrease	Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Asset	\$604,096	\$536,899	\$453,803

Changes Between the Measurement Date and the Reporting date - In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. The effect on the net OPEB liability is unknown.

# **Note 15 - Other Employee Benefits**

# A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of two hundred days for certified employees and up to a maximum of 180 days for classified employees. Upon retirement, payment is made for three-tenths of the accrued but unused sick leave credit to a maximum of sixty days for certified employees and fifty-four days for classified employees.

# **B.** Health Care Benefits

The School District provides medical, dental, and vision insurance to all employees through the Hancock County Schools Health Benefit Fund. The School District offers life insurance to all employees through the Ohio Schools Council. Depending upon the plan chosen, the employees share the cost of the monthly premium with the Board. The premium varies with employee depending on the terms of the union contract.

#### C. Separation Benefits

The School District provides a separation benefit to eligible certified employees. An employee that gives written notice of retirement by December 15 will receive a \$1,000 payment.

# **Note 16 - Long-Term Obligations**

Changes in the School District's long-term obligations during fiscal year 2022 were as follows:

	Balance at 6/30/21	Additions	Reductions	Balance at 6/30/22	Amounts Due Within One Year
Governmental Activities					
General Long-Term Obligations					
Net Pension Liability					
SERS	\$2,028,969	\$0	\$816,659	\$1,212,310	\$0
STRS	6,088,259	0	2,832,391	3,255,868	0
Total Net Pension Liability	8,117,228	0	3,649,050	4,468,178	0
Net OPEB Liability					
SERS	691,932	0	51,828	640,104	0
Compensated Absences Payable	384,542	47,528	41,482	390,588	3,479
Total Long-Term Obligations	\$9,193,702	\$47,528	\$3,742,360	\$5,498,870	\$3,479

# Note 16 - Long-Term Obligations (continued)

There is no repayment schedule for the net pension/OPEB liability; however, employer contributions are made from the General Fund and the Food Service special revenue funds. For additional information related to the net pension liability and net OPEB liability, see Notes 13 and 14 to the basic financial statements.

Compensated absences will be paid from the General Fund and the Food Service special revenue fund.

The School District's overall debt margin was \$16,597,741 with an unvoted debt margin of \$184,419 at June 30, 2022.

# Note 17 - Set Asides

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. The amount not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end. This amount must be carried forward and used for the same purpose in future fiscal years.

The following cash basis information identifies the change in the fund balance set aside for capital improvements during fiscal year 2022.

Canital

	Capitai
	Improvements
Balance June 30, 2021	\$0
Current Year Set Aside Requirement	94,434
Qualifying Expenditures	(94,434)
Balance June 30, 2022	\$0

### **Note 18 - Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented on the following page:

Note 18 - Fund Balance (continued)

		Other	Total Governmental
Fund Balance	General	Governmental	Funds
Nonspendable for:			
Prepaid Items	\$4,011	\$133	\$4,144
Materials and Supplies			
Inventory	15,250	516	15,766
Total Nonspendable	19,261	649	19,910
Restricted for:			
Athletics and Music	0	52,052	52,052
Education Management			
Information Systems	0	12,220	12,220
Facilities Maintenance	0	879	879
Food Service Operations	0	67,070	67,070
Library Progams	0	25	25
Regular Instruction	0	2,024	2,024
Remedial Reading	0	32,295	32,295
Special Needs Children	0	3,651	3,651
Student Activities	0	115,445	115,445
Student Wellness	0	51,969	51,969
Technology Improvement	0	11,323	11,323
Total Restricted	0	348,953	348,953
Committed for:			
Capital Projects	0	500,000	500,000
Assigned for:			
Educational Activities	44,624	0	44,624
Staff	1,276	0	1,276
Projected Budget Shortage	1,981,206	0	1,981,206
Unpaid Obligations	200,832	0	200,832
Total Assigned	2,227,938	0	2,227,938
Unassigned (Deficit)	2,758,912	0	2,758,912
Total Fund Balance	\$5,006,111	\$849,602	\$5,855,713

#### **Note 19 - Jointly Governed Organizations**

# A. Northwest Ohio Area Computer Services Cooperative

The School District is a participant in the Northwest Ohio Area Computer Services Cooperative (NOACSC), which is a computer consortium. NOACSC is an association of public school districts within the boundaries of Allen, Hancock, Mercer, Paulding, Putnam, and Van Wert Counties, and the Cities of St. Marys and Wapakoneta. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of NOACSC consists of two representatives from each county. During fiscal year 2022, the School District paid \$23,906 to NOACSC for various services. Financial information can be obtained from NOACSC, 4277 East Road, Elida, Ohio 45807.

# **Note 19 - Jointly Governed Organizations (continued)**

# **B.** Hancock County Local Professional Development Committee

The Hancock County Local Professional Development Committee (HCLPDC) was established in 1999 to plan, promote, and facilitate effective and efficient professional educator license renewal standards and staff development activities. The HCLPDC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its members. The HCLPDC is governed by a thirteen member Executive Board. Financial information can be obtained from the Hancock County Educational Service Center, 7746 County Road 140, Findlay, Ohio 45840.

# **Note 20 - Insurance Pools**

# A. Schools of Ohio Risk Sharing Authority

The School District participates in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. SORSA is an incorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. SORSA's business and affairs are conducted by a board consisting of nine superintendents and treasurers, as well as an attorney, accountant, and four representatives from the pool's administrator, Willis Pooling. Willis Pooling is responsible for processing claims and establishing agreements between SORSA and its members. Financial information can be obtained from Willis Pooling, 775 Yard Street, Suite 200, Grandview Heights, Ohio 43212.

#### B. Hancock County Schools Health Benefit Fund

The Hancock County Schools Health Benefit Fund is a public entity shared risk pool consisting of seven local school districts, the Hancock County Educational Service Center, and the Blanchard Valley Board of Developmental Disabilities. The Plan is a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides medical, dental, vision, and life insurance benefits to the employees of the participants. Each participant's superintendent is appointed to an Administrative Committee which advises the consultant concerning aspects of the administration of the Plan.

Each participant decides which plans offered by the Administrative Committee will be extended to its employees. Participation in the Fund is by written application subject to acceptance by the Administrative Committee and payment of the monthly premiums. Financial information can be obtained from Mr. Jeff Young, Superintendent, Hancock County Educational Service Center, 7746 County Road 140, Findlay, Ohio 45840.

# C. Ohio School Boards Association Workers' Compensation Group Rating Plan

The School District participates in a group rating plan for worker's compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) was established through the Ohio School Boards Association (OSBA) as an insurance purchasing pool.

# Note 20 - Insurance Pools (continued)

The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the GRP. Each year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

# **Note 21 - Contingencies**

# A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2022.

# **B.** School Foundation

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE has finalized adjustments for fiscal year 2022. As a result, the impact of the adjustments on the fiscal year 2022 financial statements resulted in a net receivable to the School District, in the amount of \$2,566, which has since been received.

### C. Litigation

The School District is party to legal proceedings seeking damages or injunctive relief generally incidental to its operations. The management of the School District do not feel this will have a material impact on the financial statements.

#### **Note 22 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the School District. The impact on the School District's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

# Note 23 - Related Party

Contrary to the requirements of the Ohio Revised Code, Board of Education member John Sparks did not abstain from voting on approving payments to his company, Sparks Commercial Tires. The School District made payments of \$4,029 in fiscal year 2022 to Sparks Commercial Tire during John Sparks' term.

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# Arcadia Local School District Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio

Last Nine Fiscal Years (1)

	2022	2021	2020	2019
School District's Proportion of the Net Pension Liability	0.03285650%	0.03067590%	0.02982490%	0.02830280%
School District's Proportionate Share of the Net Pension Liability	\$1,212,310	\$2,028,969	\$1,784,476	\$1,620,953
School District's Employee Payroll	\$1,016,964	\$1,087,064	\$1,038,193	\$938,622
School District's Proportionate Share of the Net Pension Liability as a Percentage of Employee Payroll	119.21%	186.65%	171.88%	172.69%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.86%	68.55%	70.85%	71.36%

(1) Information prior to 2014 is not available.

Amounts presented as of the School District's measurement date which is the prior fiscal year end.

See Accompanying Notes to the Required Supplementary Information

2018	2017	2016	2015	2014
0.02719490%	0.02597040%	0.02555420%	0.02366800%	0.02366800%
\$1,624,835	\$1,900,793	\$1,458,148	\$1,197,825	\$1,407,460
\$896,750	\$809,250	\$769,317	\$687,750	\$707,720
181.19%	234.88%	189.54%	174.17%	198.87%
69.50%	62.98%	69.16%	71.70%	65.52%

# Arcadia Local School District Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Six Fiscal Years (1)

	2022	2021	2020	2019
School District's Proportion of the Net OPEB Liability	0.03382180%	0.03183740%	0.03046770%	0.02862870%
School District's Proportionate Share of the Net OPEB Liability	\$640,104	\$691,932	\$766,197	\$794,237
School District's Employee Payroll	\$1,016,964	\$1,087,064	\$1,038,193	\$938,622
School District's Proportionate Share of the Net OPEB Liability as a Percentage of Employee Payroll	62.94%	63.65%	73.80%	84.62%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	24.08%	18.17%	15.57%	13.57%

<sup>(1)</sup> Information prior to 2017 is not available.

Amounts presented as of the School District's measurement date which is the prior fiscal year end.

See Accompanying Notes to the Required Supplementary Information

2018	2017
0.02763020%	0.02636880%
\$741,522	\$751,608
\$896,750	\$809,250
82.69%	92.88%
12.46%	11.49%

# Arcadia Local School District Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Nine Fiscal Years (1)

	2022	2021	2020	2019
School District's Proportion of the Net Pension Liability	0.025464528%	0.02516179%	0.02560237%	0.02501159%
School District's Proportionate Share of the Net Pension Liability	\$3,255,868	\$6,088,259	\$5,661,809	\$5,499,487
School District's Employee Payroll	\$3,079,936	\$2,976,179	\$2,981,929	\$2,839,886
School District's Proportionate Share of the Net Pension Liability as a Percentage of Employee Payroll	105.71%	204.57%	189.87%	193.65%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	75.50%	77.40%	77.30%
(1) Information prior to 2014 is not available.				
Amounts presented as of the School District's measurement date which is the prior fiscal				

See Accompanying Notes to the Required Supplementary Information

year end.

2018	2017	2016	2015	2014
0.02450439%	0.02361693%	0.02314245%	0.02334174%	0.02334174%
\$5,821,070	\$7,905,299	\$6,395,897	\$5,677,517	\$6,763,023
\$2,625,379	\$2,500,150	\$2,439,193	\$2,379,023	\$2,457,846
221.72%	316.19%	262.21%	238.65%	275.16%
75.30%	66.80%	72.10%	74.70%	69.30%

# Arcadia Local School District Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset) State Teachers Retirement System of Ohio Last Six Fiscal Years (1)

	2022	2021	2020	2019
School District's Proportion of the Net OPEB Liability (Asset)	0.025464528%	0.02516179%	0.02560237%	0.02501159%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$536,899)	(\$442,218)	(\$424,037)	(\$401,910)
School District's Employee Payroll	\$3,079,936	\$2,976,179	\$2,981,929	\$2,839,886
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Employee Payroll	-17.43%	-14.86%	-14.22%	-14.15%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	174.70%	182.10%	174.70%	176.00%

<sup>(1)</sup> Information prior to 2017 is not available.

Amounts presented as of the School District's measurement date which is the prior fiscal year end.

See Accompanying Notes to the Required Supplementary Information

2018	2017
0.02450439%	0.02361693%
\$956,071	\$1,263,040
\$2,625,379	\$2,500,150
36.42%	50.52%
47.10%	37.30%

#### Arcadia Local School District Required Supplementary Information Schedule of the School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

	2022	2021	2020	2019
Net Pension Liability				
Contractually Required Contribution	\$171,183	\$142,375	\$152,189	\$140,156
Contributions in Relation to the Contractually Required Contribution	(171,183)	(142,375)	(152,189)	(140,156)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Employee Payroll (1)	\$1,222,736	\$1,016,964	\$1,087,064	\$1,038,193
Pension Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	13.50%
Net OPEB Liability				
Contractually Required Contribution (2)	\$22,564	\$21,463	\$20,477	\$23,333
Contributions in Relation to the Contractually Required Contribution	(22,564)	(21,463)	(20,477)	(23,333)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Employee Payroll	1.85%	2.11%	1.88%	2.25%
Total Contributions as a Percentage of Employee Payroll (2)	15.85%	16.11%	15.88%	15.75%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB

See Accompanying Notes to the Required Supplementary Information

<sup>(2)</sup> Includes Surcharge

2018	2017	2016	2015	2014	2013
\$126,714	\$125,545	\$113,295	\$101,396	\$95,322	\$97,948
(126,714)	(125,545)	(113,295)	(101,396)	(95,322)	(97,948)
\$0	\$0	\$0	\$0	\$0	\$0
\$938,622	\$896,750	\$809,250	\$769,317	\$687,750	\$707,720
13.50%	14.00%	14.00%	13.18%	13.86%	13.84%
\$19,784	\$15,215	\$13,560	\$19,871	\$12,733	\$13,048
(19,784)	(15,215)	(13,560)	(19,871)	(12,733)	(13,048)
\$0	\$0	\$0	\$0	\$0	\$0
2.11%	1.70%	1.68%	2.58%	1.85%	1.84%
15.61%	15.70%	15.68%	15.76%	15.71%	15.68%

#### Arcadia Local School District Required Supplementary Information Schedule of the School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2022	2021	2020	2019
Net Pension Liability				
Contractually Required Contribution	\$461,918	\$431,191	\$416,665	\$417,470
Contributions in Relation to the Contractually Required Contribution	(461,918)	(431,191)	(416,665)	(417,470)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Employee Payroll	\$3,299,414	\$3,079,936	\$2,976,179	\$2,981,929
Pension Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Employee Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	14.00%

See Accompanying Notes to the Required Supplementary Information

-	2018	2017	2016	2015	2014	2013
	\$397,584	\$367,553	\$350,021	\$341,487	\$309,273	\$319,520
_	(397,584)	(367,553)	(350,021)	(341,487)	(309,273)	(319,520)
_	\$0_	\$0	\$0	\$0	\$0	\$0
-	\$2,839,886	\$2,625,379	\$2,500,150	\$2,439,193	\$2,379,023	\$2,457,846
=	14.00%	14.00%	14.00%	14.00%	13.00%	13.00%
	\$0	\$0	\$0	\$0	\$23,790	\$24,578
	0	0	0	0	(23,790)	(24,578)
=	\$0	\$0	\$0	\$0	\$0	\$0
	0.00%	0.00%	0.00%	0.00%	1.00%	1.00%
-	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

#### **Net Pension Liability**

#### **Changes in Assumptions - SERS**

Beginning in fiscal year 2022, an assumption of 2 percent was used for COLA or Ad Hoc COLA. For fiscal years 2018 through 2021, an assumption of 2.5 percent was used. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Year 2016 and Prior
Wage Inflation	2.4 percent	2 paraont	3.25 percent
Future Salary Increases,	2.4 percent	3 percent	3.23 percent
including inflation	3.25 percent to 13.58 percent	3.5 percent to 18.2 percent	4 percent to 22 percent
Investment Rate of Return	7 percent net of system expenses	7.5 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Amounts reported for 2022 use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward one year and adjusted 94.2 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

#### **Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Year 2017 and Prior
Inflation	2.5 percent	2.5 percent	2.75 percent
Projected salary increases	12.5 percent at age 20 to	12.5 percent at age 20 to	12.25 percent at age 20 to
	2.5 percent at age 65	2.5 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7 percent, net of investment	7.45 percent, net of investment	7.75 percent, net of investment
	expenses, including inflation	expenses, including inflation	expenses, including inflation
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0 percent, effective July 1, 2017	0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before
,			August 1, 2013, 2 percent per year;
			for members retiring August 1, ,2013
			or later, 2 percent COLA commences
			on fifth anniversary of retirement date

Beginning with fiscal year 2018, postretirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. Postretirement disabled mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016. Preretirement mortality rates were based on the RP-2014 Employee Mortality Table, projected forward generationally using Mortality Improvement Scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022-Scale AA) for males and females. Males ages were set back two years through age eighty-nine and no set back for age ninety and above. Females younger than age eighty were set back four years, one year set back from age eighty through eighty-nine, and no set back from age ninety and above.

#### **Net OPEB Liability**

#### **Changes in Assumptions - SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

	2022	2021 and Prior
Inflation Future Salary Increases, including inflation	2.4 percent	3 percent
Wage Increases	3.25 percent to 13.58 percent	3.5 percent to 18.2 percent
Investment Rate of Return	7 percent net of investment expense, including inflation	7.5 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense,	
including price inflation	
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

#### **Changes in Assumptions - STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)", and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal, and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.

#### **Changes in Benefit Terms - STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims cost process. Claim curves were trended to the fiscal year ending June 30, 2020, to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020, from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims cost process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021, premium based on the June 30, 2020, enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021, from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022 premium based on June 30, 2021 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

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### ARCADIA LOCAL SCHOOL DISTRICT HANCOCK COUNTY

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

FEDERAL GRANTOR Pass Through Grantor	Federal AL	Pass Through Entity Identifying	Total Federal
Program / Cluster Title	Number	Number	Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education			
Child Nutrition Cluster:			
School Breakfast Program	10.553	2022	\$65,511
National School Lunch Program:			
COVID-19 Cash Assistance	10.555	2022	32,817
Cash Assistance	10.555	2022	280,084
Non-Cash Assistance (Commodities) Total National School Lunch Program	10.555	2022	17,512 330,413
Total Child Nutrition Cluster:			
			395,924
Total U.S. Department of Agriculture			395,924
U.S. DEPARTMENT OF EDUCATION			
Direct Program Rural Education	84.358	FY21	29,210
Rural Education	84.358	FY22	3,000
Total Rural Education			32,210
Passed Through Ohio Department of Education			
Title I Grants to Local Educational Agencies	84.010A	2022	50,809
Title I Grants to Local Educational Agencies - Expanding Opportunities for Each Child Non-Competitive Grant	84.010A	2022	1,716
Total Title I Grants to Local Educational Agencies			52,525
Special Education Cluster:			
Special Education Grants to States	84.027A	2022	112,539
COVID-19 Special Education Grants to States	84.027X	2022	25,790 138,329
Total Special Education Grants to States			130,329
Special Education Preschool Grants	84.173A	2022	6,067
COVID-19 Special Education Preschool Grants	84.173X	2022	1,909
Total Special Education Preschool Grants			7,976
Total Special Education Cluster:			146,305
Supporting Effective Instruction State Grants	84.367A	2022	12,241
Student Support and Academic Enrichment Program	84.424A	2022	10,000
COVID-19 Education Stabilization Fund	84.425D	2022	143,192
COVID-19 Education Stabilization Fund	84.425U	2022	335,068
Total COVID-19 Education Stabilization Fund			478,260
Total U.S. Department of Education			731,541
FEDERAL COMMUNICATIONS COMMISSION			
Direct Program			
COVID-19 Emergency Connectivity Fund Program	32.009	2022	42,139
Total Federal Communications Commission			42,139
INSTITUTE OF MUSEUM AND LIBRARY SCIENCES			
Passed Through State Library of Ohio			
COVID-19 Grants to States	45.310	2021	187
Total Institute of Museum and Library Sciences			187
Total Expenditures of Federal Awards			\$1,169,791
- Call Experience 50 of Foundation			ψ1,103,131

The accompanying notes are an integral part of this schedule.

### ARCADIA LOCAL SCHOOL DISTRICT HANCOCK COUNTY

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE FISCAL YEAR ENDED JUNE 30, 2022

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Arcadia Local School District, Hancock County, Ohio (the District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### NOTE D - CHILD NUTRITION CLUSTER

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### **NOTE E - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### NOTE F - TRANSFERS BETWEEN PROGRAM YEARS

Federal regulations require schools to obligate certain federal awards by June 30. However, with the Ohio Department of Education's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amount from 2022 to 2023 programs:

			Amt.
Program Title	AL Number	<u>Tra</u>	nsferred
Educational Stabilization Fund	84.425U	\$	59,792



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Arcadia Local School District Hancock County 19033 State Route 12 Arcadia, Ohio 44804-9714

#### To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Arcadia Local School District, Hancock County, Ohio (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 16, 2023, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the District.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
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#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

March 16, 2023



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Arcadia Local School District Hancock County 19033 State Route 12 Arcadia, Ohio 44804-9714

To the Board of Education:

#### Report on Compliance for the Major Federal Program

#### **Qualified Opinion**

We have audited Arcadia Local School District, Hancock County, Ohio's (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Arcadia Local School District's major federal program for the year ended June 30, 2022. Arcadia Local School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

#### Qualified Opinion on Education Stabilization Fund

In our opinion, except for the noncompliance described in the *Basis for Qualified Opinion* section of our report, Arcadia Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Education Stabilization Fund for the year ended June 30, 2022.

#### Basis for Qualified Opinion

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

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Matter Giving Rise to Qualified Opinion on Education Stabilization Fund

As described in finding 2022-001 in the accompanying schedule of findings, the District did not comply with requirements regarding special tests and provisions – wage rate requirements applicable to its AL #84.425 Education Stabilization Fund major federal program.

Compliance with such requirements is necessary, in our opinion, for the District to comply with requirements applicable to that program.

#### Responsibilities of Management for Compliance

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the District's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

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#### Other Matters

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and corrective action plan. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 2022-001, to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance finding identified in our audit described in the accompanying schedule of findings and corrective action plan. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

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The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

March 16, 2023

## ARCADIA LOCAL SCHOOL DISTRICT HANCOCK COUNTY

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	Yes
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Qualified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	Yes
(d)(1)(vii)	Major Programs (list):	Education Stabilization Fund – AL #84.425
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

Arcadia Local School District Hancock County Schedule of Findings Page 2

#### 3. FINDING FOR FEDERAL AWARDS

#### **Prevailing Wage Rate Requirements**

Finding Number: 2022-001

Assistance Listing Number and Title: AL # 84.425 Education Stabilization Fund

Federal Award Identification Number / Year: 2022

Federal Agency: U.S. Department of Education

Compliance Requirement: Special Tests and Provisions – Wage Rate

Requirements

Pass-Through Entity: Ohio Department of Education

Repeat Finding from Prior Audit?

#### **Noncompliance and Material Weakness**

**2 CFR § 3474.1** provides the Department of Education (DOE) adopts the Office of Management and Budget (OMB) Guidance in **2 CFR part 200.** Thus, this section gives regulatory effect to the OMB guidance and supplements the guidance as needed for the DOE, except as otherwise noted in that section.

**2 CFR part 200**, Appendix II(D), states that all contracts made by the non-Federal entity under the Federal award must contain provisions covering the following. . .the "Davis-Bacon Act, as amended (40 U.S.C. 3141-3148). When required by Federal program legislation, all prime construction contracts in excess of \$2,000 awarded by non-Federal entities must include a provision for compliance with the Davis-Bacon Act (40 U.S.C. 3141-3144 and 3146-3148) as supplemented by Department of Labor regulations (29 CFR § 5, "Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction"). In accordance with the statute, contractors must be required to pay wages to laborers and mechanics at a rate not less than the prevailing wages specified in a wage determination made by the Secretary of Labor. In addition, contractors must be required to pay wages not less than once a week. The non-Federal entity must place a copy of the current prevailing wage determination issued by the Department of Labor in each solicitation. The decision to award a contract or subcontract must be conditioned upon the acceptance of the wage determination. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency."

The District entered into a sanitary sewer repair project contract with Rupp Rosebrock Inc. The District subsequently paid Rupp Rosebrock Inc. \$208,412 from Elementary and Secondary School Emergency Relief (ESSER) federal grant monies. Due to deficiencies in policies and procedures, the required prevailing wage rate provision was not included in the contract.

Without proper controls over wage rate requirements, there is an increased risk that the District and its contractors and subcontractors are not in compliance with applicable federal regulations. Additionally, noncompliance could result in federal funding being reduced or taken away, or other sanctions imposed by the federal grantor agency.

The District should ensure contracts for construction in excess of \$2,000 paid with federal grant monies include a provision that contractors comply with the prevailing wage rate provisions.

#### Officials' Response:

See Corrective Action Plan.

David Golden
Superintendent
Angie Spridgeon
Treasurer

# Arcadia Local Schools 19033 St. Rt. 12

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Arcadia, Ohio 44804

Phone 419.894.6431

Bill Dobbins
High School Principal
J.R. Haupert
Elementary Principal

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) JUNE 30, 2022

Finding Number	Finding Summary	Status	Additional Information
2021-001	Ohio Rev. Code § 5705.41(B), for expenditures in excess of appropriations. Finding first reported in the 2021-2020 audit.	Fully corrected.	



David Golden
Superintendent
Angie Spridgeon
Treasurer

### Arcadia Local Schools

19033 St. Rt. 12 Arcadia, Ohio 44804

Phone 419.894.6431 Fax 419.894.6970

Bill Dobbins
High School Principal
J.R. Haupert
Elementary Principal

CORRECTIVE ACTION PLAN
2 CFR § 200.511(c)
JUNE 30, 2022

**Finding Number:** 

2022-001

Planned Corrective Action:

The contractor was contacted and prevailing wage documentation was prepared and provided to the school district. The district issued a payment on January 17, 2023 for the additional funds due for prevailing wages on the project. Future projects funded by federal funds will be in compliance with the Davis-Bacon Act.

Anticipated Completion Date: Responsible Contact Person:

01/17/2023 Angie Spridgeon





#### ARCADIA LOCAL SCHOOL DISTRICT

#### HANCOCK COUNTY

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/30/2023

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370